

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 ACDA-12 CIAE-00 INR-10 L-03
NSAE-00 NSC-05 EB-08 NRC-07 OES-07 SOE-02 DODE-00
SS-15 SP-02 CEQ-01 AF-10 ARA-14 EA-12 NEA-11
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P 191734Z MAY 78
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC PRIORITY 6458
INFO USDOEHQ WASHDC PRIORITY
USDOEHQ GERMANTOWN PRIORITY

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USIAEA

DEPT PASS IO/SCT
DOE FOR AMMONS, IA

E.O. 11652: N/A
TAGS: AORG, IAEA, PARM, TECH, OCON, AFIN
SUBJECT: JUNE MEETING OF IAEA BOARD OF GOVERNORS:
REQUEST FOR INSTRUCTIONS

REFS: (A) VIENNA 4241, (B) VIENNA 4300,
(C) STATE 83307, (D) VIENNA 4141

SUMMARY: THIS MESSAGE TRANSMITS MISSION COMMENTS
AND RECOMMENDATIONS RE AGENDA ITEMS TO BE CONSIDERED
BY GOVERNORS AT MEETINGS BEGINNING JUNE 6. PARAGRAPHS
ARE KEYED TO NUMBER OF ITEM ON PROVISIONAL AGENDA
(GOV/1890). END SUMMARY.

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ADOPTION OF AGENDA: MISSION RECOMMENDS U.S.
SUPPORT ADOPTION OF ITEMS ON PROVISIONAL AGENDA.
WE DO NOT RPT NOT RECOMMEND THAT SECOND AMENDMENT
TO U.S./IAEA AGREEMENT FOR COOPERATION BE ADDED
TO AGENDA, BELIEVING IT WISER TO DEFER
BOARD CONSIDERATION TO A MORE PROPITIOUS TIME;
FOR EXAMPLE WHEN BOARD IS ALSO ASKED TO APPROVE

TRILATERAL SUPPLY AGREEMENT(S). WE BELIEVE IT WOULD BE USEFUL, HOWEVER, FOR U.S. GOVERNOR TO ALLUDE TO TEXT OF AGREEMENT CIRCULATED TO GOVERNORS IN FEBRUARY AS DOCUMENT GOV/1879, NOTING HELPFUL COMMENTS ALREADY RECEIVED FROM ONE MEMBER OF BOARD (REF D) AND OUR EXPECTATION THAT OTHERS WILL BE FORTHCOMING.

1. PROVISIONAL AGENDA FOR 22ND GENERAL CONFERENCE

- DRAFT AGENDA FOR GENERAL CONFERENCE NOT YET CIRCULATED. AS DEPT AWARE, QUESTION OF AMENDMENT OF ARTICLE 6 OF STATUTE HAS BEEN INSCRIBED BY PREVIOUS SESSION OF GENERAL CONFERENCE (GC(XXI)/594). POSSIBILITY EXISTS THAT SOVIETS MAY ATTEMPT TO HAVE IAEA/EURATOM NEGOTIATIONS INSCRIBED. ON ASSUMPTION THAT DRAFT AGENDA WILL CONTAIN NO UNPLEASANT SURPRISES, MISSION RECOMMENDS THAT U.S. JOIN CONSENSUS IN APPROVING PROPOSED AGENDA.

2. ANNUAL REPORT FOR 1977

- AGENCY HAS ISSUED DOCUMENT GOV/1888, DRAFT ANNUAL REPORT FOR 1977, DATED APRIL 21. (COPY POUCHED WASHINGTON, D.C. THROUGH NORMAL DISTRIBUTION). MISSION HAS RECEIVED REPORT, AND EXCEPT FOR FOLLOWING UNCLASSIFIED

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ITEMS, WE FIND IT GENERALLY ACCEPTABLE.

- (A) INTRODUCTION CONTAINS NUMBER OF GRATUITOUS, PROVOCATIVE OR OVERSIMPLIFIED AND MISLEADING STATEMENTS WHICH, IN OUR OPINION, SHOULD BE REVISED. FOR EXAMPLE, LAST SENTENCE OF PARA 2 STATES THAT, "MOST OF THE LEADING INDUSTRIAL COUNTRIES CONSIDER THAT THE PLUTONIUM BREEDER OFFERS THE ONLY TECHNOLOGICALLY MATURE ALTERNATIVE TO THE USE OF THE SINGLE REMAINING SOURCE OF FOSSIL FUEL THAT WOULD BE AVAILABLE IN THE NEXT CENTURY -- COAL." FURTHER, FIRST SENTENCE PARA 3 STATES THAT, "THESE VIEWS WERE GENERALLY REAFFIRMED AT THE TENTH SESSION OF THE WORLD ENERGY CONFERENCE HELD AT ISTANBUL, TURKEY, IN SEPTEMBER 1977 AND HAVE SINCE BEEN ECHOED BY THE INTERNATIONAL ENERGY AGENCY AND THE EUROPEAN ECONOMIC COMMUNITY." LAST SENTENCE PARA 4 STATES THAT, "ONE OF THE CHIEF FACTORS THAT LED TO INFCE WAS CONCERN LEST THE CONTINUED DEVELOPMENT OF THE PLUTONIUM FAST BREEDER MIGHT PROMOTE THE FURTHER SPREAD OF NUCLEAR WEAPONS -- A CONCERN WHICH WAS NOT SHARED BY THOSE STATES WHICH SEE BREEDER TECHNOLOGY AS THE EVENTUAL MEANS OF REDUCING THEIR PRESENT UNDUE DEPENDENCE

ON EXTERNAL ENERGY SOURCES." PARA 7 STATES (FOLLOWING REFERENCES TO INFCE AND SEVERAL REPORTS AND STUDIES ON NUCLEAR ENERGY ISSUED DURING 1977) THAT, "WHATEVER OTHER IMPEDIMENTS NUCLEAR ENERGY MAY BE LABOURING UNDER, IT IS CLEAR THAT A DEARTH OF ANALYSES AND EVALUATION IS NOT ONE OF THEM."

- (B) IN SAFEGUARDS SECTION, WE NOTE DISCREPANCY BETWEEN PARAS 143 AND 152 AS TO NUMBER OF STATES IN WHICH INSPECTIONS WERE CARRIED OUT IN 1976 (41 VS. 40). PARA 150 CAN BE MISLEADING IN ABSENCE OF CLEAR UNDERSTANDING AS TO MEANING OF "APPLIED SAFEGUARDS," AND THUS LEAD TO CONFUSION WITH DATA IN PARA 152 RE NUMBER OF COUNTRIES IN WHICH AGENCY CARRIED OUT SAFEGUARDS INSPECTIONS. THESE PARAS SHOULD BE UNCLASSIFIED

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CORRECTED OR CLARIFIED.

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TO SECSTATE WASHDC PRIORITY 6459

INFO USDOEHQ WASHDC PRIORITY

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- MISSION RECOMMENDS USDEL BE AUTHORIZED TO DRAW ON FOREGOING AS APPROPRIATE IN COMMENTING ON AGENCY'S DRAFT ANNUAL REPORT FOR 1977 WHEN CONSIDERED BY BG.

3. AGENCY'S ACCOUNTS FOR 1977

- BOARD WILL HAVE BEFORE IT GOV/1886, CONTAINING AGENCY'S ACCOUNTS FOR 1977 AND REPORT OF EXTERNAL AUDITOR, TOGETHER WITH REPORT OF A AND B COMMITTEE THEREON. DIRECTOR GENERAL WILL ALSO SUBMIT PAPER, REQUESTED BY SOME MEMBERS OF A AND B COMMITTEE, ON QUESTION OF ALLOCATING TO SAFEGUARDS PORTION OF BUDGET ITEMS OF BUDGET NOT HERETOFORE SO IDENTIFIED. MISSION HAS LEARNED INFORMALLY THAT PAPER ARGUES STRONGLY AGAINST DEPARTING FROM PRESENT PRACTICE WHICH IS IN LINE WITH SOUND ACCOUNTING PRINCIPLES AND NOTES THAT ACCOUNTING PROCEDURE PROPOSED BY LDC'S COULD, IF APPLIED TO TA EXPENDITURE, ADVERSELY AFFECT AMOUNT AVAILABLE FOR TA. MISSION AGREES AND UNCLASSIFIED

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RECOMMENDS WE SUPPORT DIRECTOR GENERAL.

4. AGENCY'S BUDGET FOR 1978

- AGENCY DOCUMENT ON THIS ITEM NOT YET CIRCULATED; HOWEVER, WE UNDERSTAND THAT DIRECTOR GENERAL WILL RECOMMEND THAT DEFICIT IN CURRENT BUDGET CAUSED BY CURRENCY FLUCTUATION BE FUNDED BY INTERNAL REALLOCATION OF FUNDS RATHER THAN THROUGH A SUPPLEMENTAL ASSESSMENT. WILL PROVIDE DETAILS SEPTEL.

5. THE AGENCY'S PROGRAM FOR 1979-84 AND BUDGET FOR 1979

- MISSION UNDERSTANDS DIRECTOR GENERAL INTENDS TO PROPOSE A REDUCTION IN PROGRAM BUDGET CONTAINED IN GOV/1885 OF APPROX DOLS 2.1 MILLION AND AN ADDITIONAL UNSPECIFIED AMOUNT TO COMPENSATE FOR IMPROVEMENT IN EXCHANGE RATE OF DOLLAR. FURTHER DETAILS FOLLOW SEPTEL.

6. REPRESENTATION OF OTHER ORGANIZATIONS AT GENERAL CONFERENCE

- IN DOCUMENT GOV/1898, BOARD WILL BE ASKED, PURSUANT TO A STANDING REQUEST BY THE GENERAL CONFERENCE, TO EXTEND INVITATIONS TO SIX IGO'S AND FIVE NGO'S CONCERNED WITH USES OF OR RESEARCH IN NUCLEAR SCIENCES TO SEND OBSERVERS TO GENERAL CONFERENCE. AS DEPT AWARE, PLO WAS INVITED BY GENERAL CONFERENCE IN 1976 TO SEND OBSERVERS TO ALL SESSIONS OF GENERAL CONFERENCE AND NO BOARD ACTION IS REQUIRED ON THIS. BARRING ANY UNFORESEEN AND UNACCEPTABLE PROPOSALS, MISSION RECOMMENDS WE SUPPORT RECOMMENDED ACTION.

7. DESIGNATION OF "MOST ADVANCED" MEMBERS TO 1978-79

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BOARD.

- MISSION ANALYSIS AND RECOMMENDATIONS WITH REGARD TO THIS ITEM CONTAINED REF A.

8. AMENDMENT OF ARTICLE VI A.2 OF STATUTE

- FOR ALL PRACTICAL PURPOSES, THIS WILL BE LAST CHANCE FOR CO-SPONSORS OF MOVE TO ENLARGE BOARD TO SURFACE A NEW, AND TO SOME MORE PALATABLE PROPOSAL THAN THE THREE PLUS TWO PROPOSAL DEFEATED LAST YEAR BUT TECHNICALLY STILL UNDER BOARD CONSIDERATION. (AS DEPT WILL RECALL, PROPOSALS FOR STATUTE AMENDMENT MUST BE CIRCULATED TO MEMBERS NLT 90 DAYS BEFORE GENERAL CONFERENCE; GENERAL CONFERENCE MUST ALSO HAVE "OBSERVATIONS" OF BOARD ON PROPOSAL. WHILE THEORETICALLY PRE-GENERAL CONFERENCE BOARD COULD FORWARD ITS "OBSERVATIONS" TO GENERAL CONFERENCE, SUCH LAST-MINUTE TIMING WOULD NOT BE TO ADVANTAGE OF CO-SPONSORS). SINCE IT APPEARS THAT CO-SPONSORS HAVE BEEN UNABLE THUS FAR TO PERSUADE ANY MEMBER TO FORMALLY INTRODUCE NEW PROPOSAL - NOTWITHSTANDING AUSTRALIAN SUPPORT OF A "COMPROMISE" - MISSION ANTICIPATES ANOTHER INCONCLUSIVE DISCUSSION ALONG LINES OF PREVIOUS CONSIDERATION OF THIS ISSUE. IN ANY EVENT, MISSION WILL BE GUIDED BY INSTRUCTIONS CONTAINED REF C.

9. (A) IMPLEMENTATION OF IAEA/EURATOM SAFEGUARDS AGREEMENT

- DIRECTOR GENERAL WILL SUBMIT A FURTHER STATUS REPORT ON NEGOTIATIONS OF FACILITY ATTACHMENTS. WE ANTICIPATE THAT HE WILL BE ABLE TO REPORT SOME FURTHER PROGRESS SINCE SPECIAL MEETING OF BOARD IN APRIL, WHICH MISSION RECOMMENDS U.S. GOVERNOR WELCOME. U.S. GOVERNOR SHOULD ALSO BE PREPARED TO REFUTE POSSIBLE

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ACCUSATIONS BY SOVIETS IMPUGNING GOOD FAITH OF EURATOM.

- DIRECTOR GENERAL MAY ALSO PROPOSE CONVENING

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A SPECIAL BOARD DURING JULY FOR FURTHER REVIEW
OF STATUS OF NEGOTIATIONS. THOUGH BOARD MEMBERS FROM
EURATOM STATES MAY OBJECT, MISSION SEES VALUE IN SUCH
A MEETING AS MEANS OF KEEPING PRESSURE ON NEGOTIATORS
AND RECOMMENDS WE SUPPORT DIRECTOR GENERAL'S PROPOSAL.

9. (B) SAFEGUARDS IMPLEMENTATION REPORT FOR 1977 (SIR)
- MISSION COMMENTS AND RECOMMENDATIONS BEING
PROVIDED SEPTTEL.

9. (C) APPLICATION OF SAFEGUARDS BY AGENCY
- BOARD WILL BE ASKED TO APPROVE TEXTS OF FIVE NPT
SAFEGUARDS AGREEMENTS, CONTAINED IN GOV/1892, 1893,
1894, 1895 AND 1896 WITH THE GAMBIA, JAMAICA,
LIECHTENSTEIN, PORTUGAL AND SWITZERLAND RESPECTIVELY.
MISSION RECOMMENDS U.S. WELCOME CONCLUSION OF THESE
AGREEMENTS AND EXPRESS THE HOPE THAT OTHER NPT PARTIES
WHICH HAVE NOT YET DONE SO CONCLUDE THEIR REQUIRED
SAFEGUARDS AGREEMENTS WITH THE AGENCY AS SOON AS POSSIBLE.

9. (D) STAFF OF INSPECTORATE
- DOCUMENT NOT YET CIRCULATED WHICH SEEKS BOARD'S
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APPROVAL FOR DG'S PROPOSED CHANGES IN LIST OF STAFF
MEMBERS HE IS AUTHORIZED TO USE AS SAFEGUARDS

INSPECTORS. NAMES WILL BE FORWARDED WHEN RECEIVED.
RECOMMEND USDEL BE AUTHORIZED JOIN CONSENSUS APPROVING
PROPOSED CHANGES.

10. (A) TECHNICAL ASSISTANCE, WITH SPECIAL REFERENCE
TO 1977.

- SECRETARIAT REPORT ON TA UP TO END OF 1977
NOT YET ISSUED. WILL BE SUBJECT OF LATER MESSAGE.

10. (B) REVISION OF GUIDING PRINCIPLES ON TA

- APPEARS LIKELY THIS ITEM WILL BE DROPPED FROM
AGENDA DUE TO SCANT PROGRESS OF INFORMAL CONSULTATIONS.
WILL REPORT IF THIS PROSPECT CHANGES.

11. APPOINTMENTS TO SCIENTIFIC ADVISORY COMMITTEE

- MISSION HAS JUST LEARNED THAT DIRECTOR GENERAL
WILL RPT WILL ASK BOARD IN JUNE TO MAKE APPOINTMENTS
TO SAC. RECOMMEND U.S. SUPPORT DG'S PROPOSALS.

12. AGENCY'S RESPONSIBILITIES RE CONVENTION ON
MARINE DUMPING.

- MISSION RECOMMENDATIONS TRANSMITTED REF B.

13. STAFF EMOLUMENTS: POST ADJUSTMENTS TO SALARIES
OF PROFESSIONAL AND HIGHER STAFF.

- MISSION COMMENTS TO FOLLOW SEPTTEL. LABOWITZ

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